Update on Risk Management

Briefing for Stationary Source
Committee
January 23, 2015

Background

- Office of Environmental Health Hazard Assessment (OEHHA) responsible for Risk Assessment guidance
 - Risk factors for chemicals
 - Assumptions on breathing rates, exposure duration, multipathway exposures, etc.
- Risk Management is responsibility of air districts and others
 - Decisions for permits, rules, other programs
- Revised Risk Assessment guidelines expected to be released Feb/March 2015
- Risk Management guidelines need to be updated

Risk Assessment Changes

- Updated scientific information
 - New studies on childhood sensitivity
 - New data on exposure (e.g. breathing rate and time at home)
- Impacts of the updates
 - Cancer risk estimates for residential exposures will increase ~2.5 - 3 times, even though emissions have not changed
 - Potential to impact facilities (and agency workload)
 for permitting, Toxic Hot Spots (AB2588), rules, CEQA,
 other programs

Example of Potential Implications

- Permitting <u>some</u> equipment that could get a permit today may not be able to get a permit or may have to:
 - Add controls
 - Change process or products used
 - Do more extensive modeling
 - Reduce throughput
- AB2588
 - More facilities will have to do public notice and/or Risk Reduction Plans

History

- Previous Risk Management Guidelines developed jointly with CARB/CAPCOA in 1993
 - SCAQMD and Bay Area already had developed toxic programs
- Old Guidelines cover permitting only
 - Provide suggested ranges to assist districts in setting their rules and policies
 - Not mandatory

Current Efforts

- Joint effort of CAPCOA and CARB
- Revised guidelines for permitting; will include AB2588
- Document to include:
 - Discussion of progress in reducing emissions and risk
 - Changes to Risk Assessment methods
 - Outline what other activities will be taken to further reduce emissions

Objectives

- Based on CAPCOA and CARB principles
- Increase public health protection
 - More sources will install Best Available Control Technology for Toxics (TBACT)
 - Pursue further opportunities to reduce risk from the highest risk source categories, considering technical feasibility and cost
- Air districts have mature programs and have discretion to establish own risk management policies, except when state rule sets a floor

Objectives, con't.

- Need to sustain continued operation of essential goods and public services, while ensuring no backsliding compared to pollution levels allowed under existing programs
- Support public participation and access to information

Public Process

- CAPCOA and CARB developed criteria and draft concepts
- Two Stakeholder working groups so far; additional meeting planned
- Public workshops to be held in northern and southern California
- CARB Board consideration in March

Draft Concepts

- Permitting
- AB2588
 - Prioritization
 - Public notification
 - Risk Reduction Plan
- Breathing Rates

Permitting

- District sets permitting level(s)
- Approve if below level; recommend:
 - TBACT if > 1 in a million
 - -10-25 in a million
 - Hazard Index (HI) ≤ 1
- Deny if above level, with some exceptions for special cases

AB2588

- Prioritization (rank facilities to see if an inventory and/or risk assessment is needed)
 - CAPCOA has developed factor to reflect new methodology
 - Included in new software
- Public notification
 - Districts establish level(s) and procedures for public notification
 - Possible to have different requirements for different types of sources or risk levels

AB2588, con't.

- Risk Reduction Plan
 - Districts may or may not adjust the level for requiring this plan
 - Recommend trigger level not exceed 100 in a million and HI of 10.

Breathing Rates

- Previously, all ages assumed to breathe at the same rate
- New guidance distinguishes by age brackets
- Recommend use combination of 95th and 80th percentile breathing rates
 - 95th percentile for last trimester through age 2
 - 80th percentile for other age groups

Scope of Future Efforts

- Risk communication documents and fact sheets being developed
- Technical work (computer models, prioritization procedures, TBACT update) being updated
- CARB Board to consider Risk Management Guidelines at April Board meeting
- CARB staff will outline future steps to review their toxic rules
- Joint work on industry-wide and other guidance documents that rely on risk
- CARB to evaluate and update Fee Rule, Emissions Inventory Guidance, and Land Use Handbook

SCAQMD Efforts

- Participating actively in CAPCOA/CARB work
- Developing work plan to outline potential changes to SCAQMD rules and programs
- Will bring work plan to Governing Board in March 2015