#### State Water Board's General Order Regulating the Land Application of Biosolids

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Biosolids Committee Meeting Clean Water So Cal May 15, 2025

Water Boards

#### I will discuss:

- Biosolids Land Application Regulations
- California Statewide PFAS Investigation Orders
- How Other States Are Addressing PFAS in Biosolids
- USEPA Draft Risk Assessment of PFAS in Biosolids
- Water Board Approach to Address PFAS in Biosolids



## There are Federal and State Requirements for Biosolids.





State Water Board Biosolids General Order, 2004

Federal 40 CFR Part 503, 1994

## There are Federal and State Requirements for Biosolids.



Federal 40 CFR Part 503, 1994

- Pollutant limitations for 7 heavy metals
- Pathogens and vector attraction reduction requirements
- Best practices and sets of monitoring, record keeping, and reporting.
- Biosolids are classified to A, B, and EQ

# There are Federal and State Requirements for Biosolids.

Biosolids General Order requirements exceed federal standards

- Longer grazing holding time
- Specific setbacks, slope limitations, and weather conditions
- Additional prohibitions and monitoring



State Water Board Biosolids General Order, 2004

#### Locations of Highest Risk from PFAS are Understood

About 3,000 General Investigative Orders issued since 2019 within Division of Water Quality (DWQ) and Division of Drinking Water (DDW)

- DWQ Point Sources: Airports, Bulk Fuel Terminals, Refineries, Chrome Platers, DoD
- DWQ Secondary Sources: Landfills and Wastewater Treatment Plants
- DDW Public Water System wells in the vicinity of these point sources and at the disadvantaged communities



#### POTWs sampled influent, effluent, biosolids, and groundwater for PFAS

	# of POTWs	TREATMENT SYSTEM SAMPLING		REVERSE OSMOSIS CONCENTRATE	BIOSOLIDS	GROUNDWATER MONITORING (POTWS with GW MRP)	
Ave. Dry Weather Design Flow Rate		Locations	Frequency	Frequency	Frequency	Criteria	Frequency
1 to 5 MGD	122	Influent, Effluent	Quarterly for 1 year	Quarterly for 1 year	Once	Min. of 3 well locations (existing)	Once
> 5 MGD	119				Quarterly for 1 year		

# Median PFOA and PFOS concentrations in effluent is slightly higher than EPA proposed MCL

	Median (ng/L)		Range (ng/L)			
	Influent*	Effluent*	Influent*	Effluent*	EPA MCL (ng/L)	
PFOA	8	11	0.4-590	0.32-152	4	
PFOS	5.1	5	0.3-672	0.25-2,420	4	

\*215 POTWs (as of 2/9/2022)

#### Median Biosolids results are less than EPA screening Level for PFOA and PFOS

	Soil	California		
	EPA Screening Levels for Residential Soil (mg/kg)*	POTW Biosolids Maximum (mg/kg)**	POTW Biosolids Median (mg/kg)*	
PFOA	0.19	0.06	0.0033	
PFOS	0.13	1.3	0.0116	
PFHxS	1.3	0.05	2.3E-09	
PFNA	0.19	0.27	2.0E-09	
HFPO-DA (GenX )	0.23	0.14	7.8E-09	

\* https://www.epa.gov/risk/regional-screening-levels-rsls-generic-tables

\*\*147 POTWs (as of 2/9/2022)

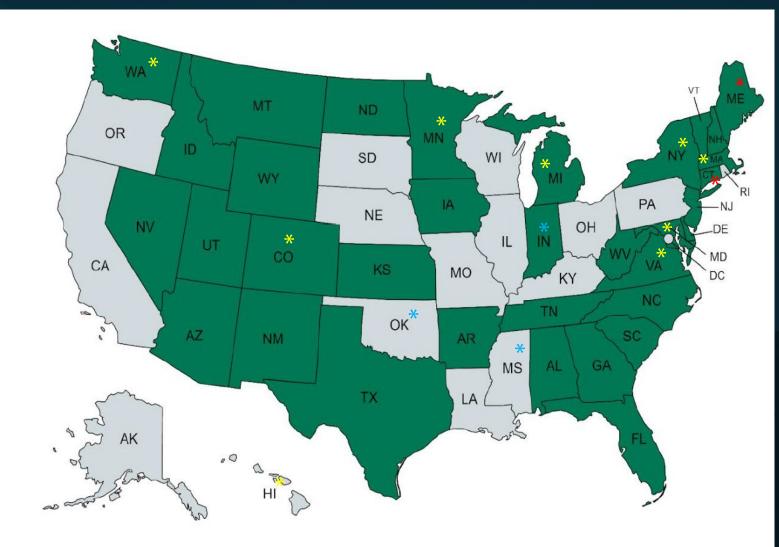
## More States are taking actions to address PFAS in biosolids

(Maine and Connecticut) Banning land application of sludge or sludge-derived produ

(New Hampshire, Massachusetts, Virginia Michigan, Vermont, Minnesota, Colorado, Maryland, New York, Hawaii, Washington) Monitoring or sampling for PFAS before land application

\* (Oklahoma, Mississippi, Indiana) Introduced legislations to ban or partially ban biosolids land application

(Texas) Review banning of Biosolids labeled as f Farmers in Johnson County sued Synagro, allegi contamination of their land and water with PFAS biosolids



#### Michigan Interim Strategy for Biosolids Containing PFOS and/or PFOA is to Identify and Reduce Industrial Source

Biosolids Type	Sampling Frequency	Analytical Results/Source Investigation and Control
Class A and Class B	Annually Prior to land application per permit cycle	<ul> <li>PFOS or PFOA &gt; 0.10 mg/kg         <ul> <li>Biosolids are deemed Industrially Impacted and cannot be land applied</li> <li>Sample effluent and investigate potential sources to develop a source reduction program</li> <li>Arrange alternative treatment or disposal of solids.</li> </ul> </li> <li>0.02 mg/kg &lt; PFOS or PFOA &lt; 0.10 mg/kg         <ul> <li>Sample effluent and investigate potential sources to develop a source reduction program</li> <li>Reduce land application rates to no more than 1.5 dry tons per acre (or submit an alternative risk mitigation strategy).</li> </ul> </li> <li>PFOS or PFOA &lt; 0.02 mg/kg, investigate sources and sampling the WWTP effluent for PFAS</li> </ul>
Exceptional Quality (EQ)	Quarterly	<ul> <li>PFOS + PFOA &lt; 0.02 mg/kg</li> </ul>

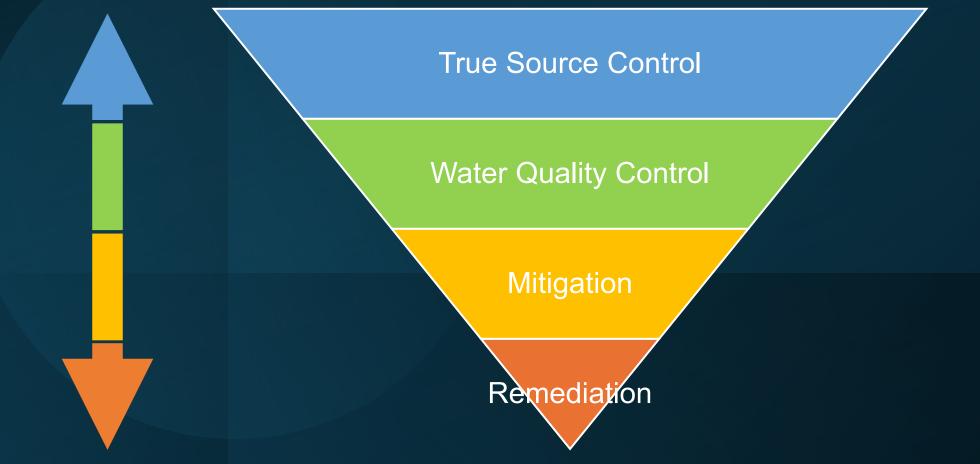
Michigan Interim Strategy – Land Application of Biosolids Containing PFAS (2024)

## USEPA Draft Biosolids Risk Assessment for PFOA and PFOS does not provide a clear guidance

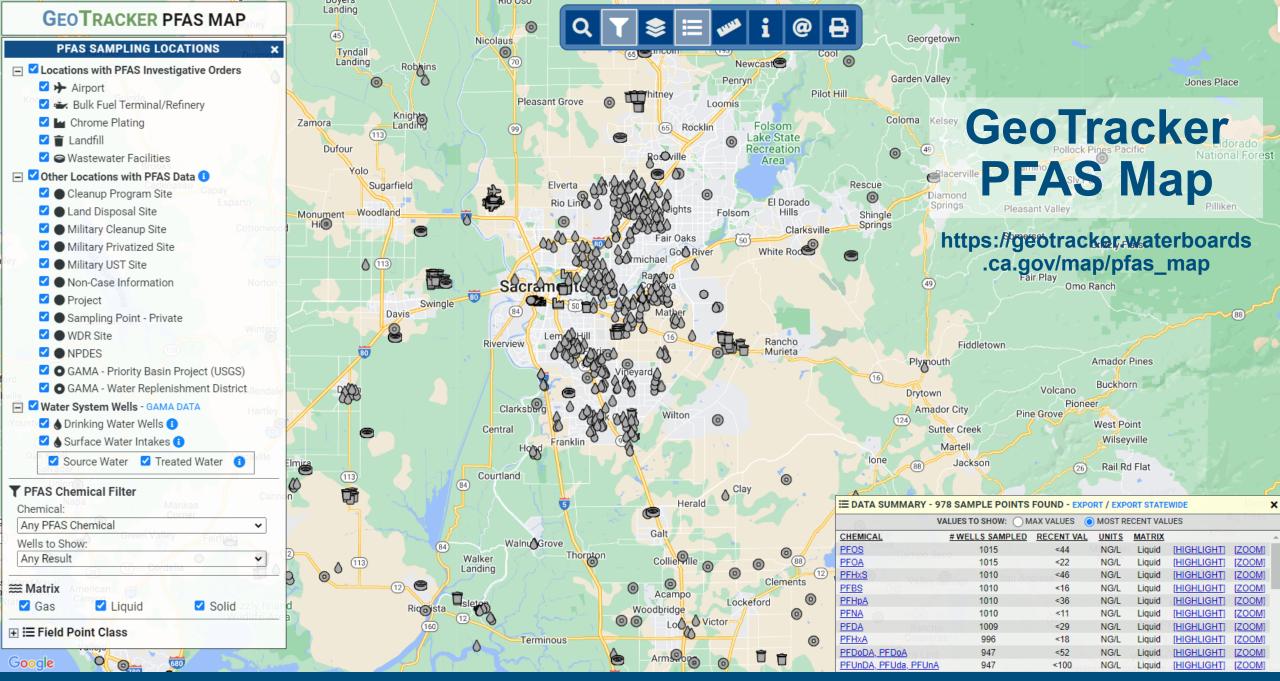
- Preliminary evaluation of human and environmental risks from PFOA/PFOS in biosolids for land application and monofill disposal.
- The model is based on people living in the impacted sites and primarily relying on products like food, animal products, and drinking water.
- The model concluded that 1 ppb of PFOA and PFOS in biosolids used in land application pose a risk above the EPA's acceptable threshold.
- EPA will use the results of the risk assessment in addition to consideration of other factors including economics and technological feasibility in the risk management process.

## California is developing a strategic approach to address PFAS and other contaminants of concerns

**Most Preferred** 



Least Preferred



#### California Water Boards

September 2024

#### Thank you!

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